

Transport for the North Board – Item 12.1 – Appendix 1

Subject: Appendix 1: Forecast Financial Position at Outturn

Author: Gareth Sutton, Financial Controller

Sponsor: Iain Craven, Finance Director

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1. Purpose of the Report:

1.1 This appendix provides a brief summary of the forecast financial position of TfN as at the outturn of financial year 2019/20.

2. Executive Summary:

- 2.1 TfN forecasts that over the course of financial year 2019/20 it will have incurred expenditure of £47.89m set against an opening budget, exclusive of contingency, of £77.71m, generating an underspend of £29.82m. No draws will be made on the contingency budget of £27.38m
- 2.2 £44.79m, or 79%, of this variance relates to the previously reported pause and subsequent re-working of Phase 3 of the IST programme.
- 2.3 This paper summarises how expenditure will be funded, and the implications of forecast underspend on in-year funding allocations.

3. **Budget Summary:** 3.1 TfN's opening budget for financial year 2019/20 stood at £105.09m, of which £27.38m was contingency. TfN monitors financial performance against the net budget – that is, the budget excluding contingency envelopes. 3.2 Over the course of the year TfN has formally revised its budget twice: after Quarter 1, and again after Quarter 2. An informal reforecast was also completed after Quarter 3 which informs this outturn forecast. 3.3 At each reforecast point the budget has been reduced as savings have accrued and activity has been moved out of the year due to deferments or slippage. However, the salient event during the year was recognised at Quarter 1 when it became apparent that Phase 3 of the IST programme would not proceed as initially forecast.

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3.4 The following graphic highlights these movements, with the noticeable drop between the base budget and Revision 1 reflecting the adjustment to Phase 3 assumptions:



3.5 Changes to expenditure forecasts affect TfN's funding position. In the majority of cases, where TfN underspends against its budget its funding position is simply corrected by drawing down on less government grant. However, where underspending relates to activity funded by TfN's Core Grant, then the amount saved will flow through to reserves. These reserves are then available for future deployment, being matched against slipped activity or deployed to meet new priorities.

4.0 Periods 1-10 Financial Performance

- 4.1 TfN's financial performance up to the end of January is set out in the Period 10 (January) Monthly Operating Report included within this pack.
- 4.2 The financial performance at Period 10, measured against the Revision 2 budget adopted in October, can be summarised as follows:

	Actuals	Budget	Var.	Var.
	£m	£m	£m	%
Integrated and Smart Ticketing	£8.56	£11.86	£3.30	28%
Northern Powerhouse Rail	£19.98	£22.28	£2.29	10%
Strategic Development Corridors	£1.29	£1.42	£0.13	9%
Programmes	£29.84	£35.56	£5.72	16%
Rail Operations	£1.56	£1.59	£0.03	2%
Operational Areas	£4.05	£4.45	£0.40	9%
	£35.45	£41.59	£6.15	15%



	 Underspend on Phase 1 of the IST programme as train operating companies incurred delays in the delivery of platform validators and equipment in support of the ITSO on Rail project; Significant underspend on Phase 3 of the IST programme as the ABE project was paused following the shortfall in bus-operator support; a Systemic underspends within the Transport Analysis, Modelling & Economic Appraisal function across both TfN's NPR and Strategic Development Corridor programme areas, and within the Strategy an Policy directorate, as key commissions slipped backwards 						
5.0	Forecast Financial Position to Outturn						
5.1	TfN forecasts that it will incur financial year 2019/20.	expenditure tot	alling £47.	89m by the	end of		
5.2	Set against the opening base represents an underspend of £	_	clusive of co	ontingency,	this		
5.3		Outturn	2019/20	Variance	Variance		
		£m	£m	£m	%		
	Programmes:						
	IST	£10.71	£36.28	£25.57	70%		
	NPR	£27.73	£29.75	£2.02	7%		
	Strategic Development	64.54	co 57	64.07	44.07		
	Corridors	£1.51	£2.57	£1.07	41%		
		£39.95	£68.61	£28.66	42%		
	Rail Operations	£1.92	£1.92	£0.00	0%		
	Operational Areas	£6.01	£7.19	£1.18	16%		
	Total	£47.89	£77.73	£29.84	38%		
		247105	2////0	223.04	00/0		
5.4	The significant majority of this programme areas. This largely						
	comparison to the other budge activity to suppliers, gateway what those programmes are d	etary areas, bui decision points,	t also the s	ensitivity of	programme		
	comparison to the other budge activity to suppliers, gateway	etary areas, bui decision points, elivering.	t also the s , and the ir	ensitivity of	programme		
5.5	comparison to the other budge activity to suppliers, gateway what those programmes are d	etary areas, but decision points, elivering. ng Programm t budget – befo n suggest that t	t also the s , and the ir e ore conting he progran	ensitivity of herent com ency - was s nme will incu	programme plexity of set at		



now underway.

	Integrated & Smart Ticketing	£m	£m	£m	%
	Phase 1	£4.63	£5.68	-£1.05	-18%
	Phase 2	£2.20	£2.28	-£0.08	-3%
	Phase 3	£2.39	£25.69	-£23.30	-91%
	Programme Support	£1.48	£2.48	-£1.00	-40%
		£10.71	£36.14	-£25.43	
5.7	Phase 1 underspend reflects trai implementation of platform valid on Rail scheme. The underspend project's budget ceiling was incr activity from financial year 2018	lator and othe d shown agains eased at Revis	r equipmentst the base	nt in support budget mas	ks that the
5.8	£7.00 £6.00 £5.68 £5.00	f6.59	£6.00	£4.63	
5.9	Phase 1 underspend has been re TOC's expenditure fell behind pr	ofile. Whilst it	was hoped	l that contrac	ting would
5.10	conclude before Christmas enab did not come to pass. Whilst cor entered into civils delivery, it is and associated cost will slip into Phase 2 underspend is relatively	ntracting is now now forecast t the new finan	w finalised hat a signi cial year.	and the TOC ficant amoun	s have t of activity
5.10	contracts for the Fares and Disru were largely due to the need to around the financial standing of	uption workstr re-run tender	eam develo exercises f	opment. Dela following con	iys here cerns

5.11 Phase 3 underspend has been widely reported on and reflects the 'active pause' of the project - following the shortfall in bus operator support for the project - and the subsequent approval from the Board to reshape the project into two new workstreams. Whilst the entire forecast delivery phase of the project was removed at Revision 1, subsequent adjustments were made to reflect deeper than forecast cost savings during the pause period and the deferment of new development activity into the new financial year:



5.12	£30.00 £25.69	
	£25.00	
	£20.00	
	£15.00	
	£10.00 £6.59	
	£5.00 £3.26 £2.39	
	£0.00 Base Budget Revision 1 Revision 2 Forecast to	
	Base Budget Revision 1 Revision 2 Forecast to Outturn	
	Programme team underspend largely reflects lower than forecast correcharges, simply reflecting the lower level of effort required from s functions as activity fell away.	
	Northern Powerhouse Rail Programme	
5.13	The NPR programme started the year with a net budget before cont $\pounds 29.75m$. An additional uncommitted contingency element of $\pounds 1.20$ in reserve to manage the risk inherent in managing this activity.	-
5.14	This expenditure was funded by a Core grant contribution of £0.95n year Transport Development Fund (TDF) allocation of £30m.	n and an in-
5.15	Over the course of the year the programme has underspent month- Earlier in the year this largely reflected delays to the commissioning of large contracts following the late pivot from an employee-based of model to a contractor one. This, in turn, was principally due to gram placed on the TDF resource.) of a number delivery
5.16	However, as the year progressed TAME modelling commissions bega delays to the delivery of the Northern Rail Modelling System (NoRM upon other activity. This was further exacerbated by internal delays number of commissions to market, along with a number of genuine efficiencies as the market supplied a number of contracts under buc	S) impacted in taking a procurement
5.17	Over the course of the year the NPR budget has been flexed to refle brought forward from the prior year and underspends that became savings were made and activity began to move backwards:	



	$ \begin{array}{c} f32.00 \\ f31.00 \\ f1.20 \\ f29.00 \\ f28.00 \\ f28.00 \\ f27.00 \\ f26.00 \\ f25.00 \end{array} \begin{array}{c} f1.20 \\ f1.87 \\ f29.36 \\ f29.36 \\ f29.36 \\ f29.36 \\ f28.26 \\ f28.26 \\ f28.26 \\ f28.26 \\ f27.73 \\ f27.73 \\ f28.26 \\ f28.26 \\ f27.73 \\ f28.26 \\ f2$
	Base Budget Forecast 1 Forecast 2 Forecast to Outturn
5.18	It is now forecast that the programme will incur total expenditure of £27.73m, generating an underspend of £2.02m against the opening base budget. Strategic Development Corridor Programme
5.19	The SDC programme budget was set at £2.57m with sufficient resource to complete the 'qualitative' and 'quantitative' elements of the programme. The qualitative elements reflect the seven initial corridor studies, whilst the quantitative element covered the means and method of analysing how interventions could be sequenced in the most efficient manner.
5.20	Over the course of the year the qualitative element of the programme has progressed well and is expected to complete in year. However, it became apparent before Christmas that the TAME led 'quantitative' element of the programme was at risk of delay. Whilst it was expected that the quantitative element would complete in year, this assumption was then revised to move all but two months' worth of activity, and then subsequently all of it, into the new year.
5.21	Despite the absorption of some slippage from the prior year the delays to the quantitative element of the programme have meant that programme expenditure has continuously been revised down:



5.22	It is now for	£3.00 £2.57 £2.50	£2.53 Revision 1	f1.86 Revision 2	£1.51 Forecast to Outturn	ire of £1.51n
		an underspend of 5 to the movemen al year:		tative eleme	• •	
		Development Corrido		m £m	%	%
	Programn	าe Team	£0.4	44 £0.56	-£0.12	-22%
	Stratagia	Dovelopment Couries				
	Qualitativ	Development Corrido	fors: £0.	78 £0.80	-£0.02	-2%
	Quantitati		£0.		-£0.02 -£0.89	-2%
					20105	
	Major Ro	ute Network	£0.	15 £0.19	-£0.03	-18%
			£1 .	51 £2.57	-£1.06	41%
5.23		on the non-quan procurement effi <u>tions</u>				
5.24	the Strategi	erations budget re c Rail Team. Both sponsibilities for c	n these teams :	support TfN	in dischargi	ng its
5.25	so are relati	both teams large vely stable. Some c Rail Team.				
	1		the Rail Operat			expenditure udget, but



	Co	re Operations							
5.27	fam on of p act	TfN's core operations areas cover the back, front, and middle office teams familiar to any public body. They include the teams that allow TfN to discharge on its statutory obligations towards good governance and the sound-stewardship of public funds, along with the policy and strategy teams that help shape TfN's activity and its commitment to evidenced-based decision making, and the communications and engagement teams that allow TfN to speak with one voice on behalf of the North.							
5.28	The opening base budget for these teams stood at a net $\pm 7.19m$ for the year after forecast recharges into programmes of $\pm 2.00m$.								
5.29	vac pro def fun will	Over the course of the year savings have been generated due to staffing vacancies and the removal of activity that was deemed unnecessary as the year progressed. Savings were also generated from procurement efficiencies and the deferment of some significant pieces of activity within the Economic Appraisal function as other priorities displaced capacity. Conversely, these underspends will be offset, in part, by a lower than forecast recharge into the IST programme (£1m) reflecting the significantly reduced activity in that area.							
5.30	1	s now forecast that the Operation 01m, generating underspend of		ll incur net	: expenditu	re of			
			2020/21	2019/20	Variance	Variance			
		Operational Areas	£m	£m	£m	%			
		Leadership	£0.33	£0.27	£0.06	18%			
	1			C1 22	~~ ~~				
		Finance & Business Systems	£1.01	£1.23	-£0.22	3%			
		Business Capabilities	£3.33	£3.72	-£0.39	-1%			
		Business Capabilities Programme Management Office	£3.33 £0.26	£3.72 £0.39	-£0.39 -£0.13	-1% -10%			
		Business Capabilities Programme Management Office Strategy & Policy	£3.33 £0.26 £2.21	£3.72 £0.39 £3.58	-£0.39 -£0.13 -£1.37	-1% -10% -18%			
		Business Capabilities Programme Management Office Strategy & Policy Total Expenditure	£3.33 £0.26 £2.21 £7.13	£3.72 £0.39 £3.58 £9.19	-£0.39 -£0.13 -£1.37 -£2.06	-1% -10% -18% -7%			
		Business Capabilities Programme Management Office Strategy & Policy Total Expenditure Recharges to Programmes	£3.33 £0.26 £2.21	£3.72 £0.39 £3.58	-£0.39 -£0.13 -£1.37	-1% -10% -18%			
	for con	Business Capabilities Programme Management Office Strategy & Policy Total Expenditure	£3.33 £0.26 £2.21 £7.13 -£1.12 £6.01 ectorate reflet nas largely fa ouse. This is	£3.72 £0.39 £3.58 £9.19 -£2.00 £7.19 ects that t allen away compleme	-£0.39 -£0.13 -£1.37 -£2.06 £0.88 -£1.18 he forecast , with deve ented by de	-1% -10% -18% -7% -50% 5% requiremen			
5.31	for con fron For nur the def Hig	Business Capabilities Programme Management Office Strategy & Policy Total Expenditure Recharges to Programmes Net Expenditure derspend within the Finance directly for a systems development activity for a system of a system o	£3.33 £0.26 £2.21 £7.13 -£1.12 £6.01 ectorate reflection nas largely factorial puse. This is rued over the susiness Capa ferment of the ting for the I esign rail revi	£3.72 £0.39 £3.58 £9.19 -£2.00 £7.19 ects that t allen away compleme e course o abilities din e TfN Ann ICT hardwa iew followi	-£0.39 -£0.13 -£1.37 -£2.06 £0.88 -£1.18 he forecast , with deve ented by de f the year. rectorate re ual Confere are refresh ng the gov	-1% -10% -18% -7% -50% 5% serequirement eposit income eflect a ence followin ; the ernment's			



	whilst the provision for a new risk the new financial year.	c management	t software p	backage will	slip into
5.33	Strategy and Policy forecast under wider reported issues around TAM table breaks down the forecast va	1E commission	ning of activ	ity. The follo	
5.34	Strategy and Policy	Outturn	Base	Variance	Variance
	Directorate	£m	£m	£m	%
	Policy Team	£0.70	£1.06	£0.36	34%
	Modelling Team	£0.85	£1.27	£0.42	33%
	Innovation Activity	£0.00	£0.09	£0.09	100%
	Economic Appraisal Team	£0.65	£1.16	£0.51	44%
		£2.21	£3.59	£1.38	39%
	programme work. This is exacerb posts that were held vacant pend role.	ing the recruit	ment to the	e Strategy D	irector
5.36	Underspends within the Modelling activity related to Strategic Rail s to the development of the team's	upport along v	with severa	l commissior	
5.37	The budget provided for innovation year, with resource redirected to				
5.38	Forecast underspends within the l of the overall budget for the year savings on the Independent Econ- slippage of £0.09m relating to the research project/fund (\pm 0.18m), a monitoring commission.	. Underspend omic Review (e Customer Ins	is forecast £0.14m), a sight Surve	to accrue du a saving of £ ey, the deferr	e to 0.04m and ment of a
6.0	Funding				
6.1	TfN plans to resource its forecast grant, contributions, and contract		f £47.89m	from a mixt	ure of
6.2	Variances between the planned us largely reflects the variances in ex		compared	to forecast o	outturn



6.3	Funding	Outturn	Base	Variance	Variance			
	(not including contingency)	£m	£m	£m	%			
	IST Grant	£10.71	£36.28	-£25.57	-70%			
	TDF Grant (NPR)	£26.78	£28.80	-£2.02	-7%			
	Core Grant	£9.13	£10.00	-£0.87	-9%			
	Rail North Grant & Contribution	£1.22	£1.18	£0.04	4%			
	Contracted Income	£0.05	£0.00	£0.05	-			
	Reserves	£0.00	£1.46	-£1.46	-100%			
		£47.89	£77.72	-£29.83	-38%			
6.4	 The implications of underspend against grant envelopes varies by funding stream: IST grant can be held on TfN's balance sheet as grant-unapplied or rolled into the new budgetary period by the Department if not drawn upon. TDF grant is made available on an annual basis and awarded on a 'need' basis with unused allocations being redeployed at the Department's discretion in-year. Rail North grant is received in full by TfN each year with unused amount held for future use as grant-unapplied. Core grant is received in full by TfN each year with unused resource flowing through to the Core Grant Reserve. 							
6.5	It should be noted that underspective in the new budget cycle. Where intended to pay for it also carrie	possible, the	e unspent r	esource that		d		
6.6	However, where this is not possi commitments entered into in 20 this slipped activity will place a f programme in the new year.	19/20 will no	ow fall due	for paymer	nt in 2020/2	1),		
6.7	Of note is the reduced requirement generated from Core grant unde lower than forecast requirement	erspends in p	rior years.	In total thi	s amounts to	o a		
6.8	This underspend is generated from slippage of c. £1.76m and genuine savings of c. £0.60m. Lower than forecast requirements for Core grant resource will obviate the need for a draw on reserves and conversely enable a contribution to the Core reserve at the year-end:							
			Outturn	Base	Variance			
	Core Grant Reserves		£m	£m	£m			
	Reserve b/f		£5.58	£5.58	£0.00			
	Draw		£0.00	-£1.46	£1.46			
	Contribution		£0.87	£0.00	£0.87			
	Reserve c/d		£6.45	£4.12	£2.33			
6.9	These reserves will go forward t	o support the						



7. Conclusion:

7.1 This report provides a summary of the forecast financial position at outturn and the associated impact on the funding position.

8. Recommendation:

5.1 It is recommended that Board notes the forecast financial position as at outturn. This position will be formalised after the year-end.

9. Appendices:

9.1 None